| | Case3:12-cv-06005-EMC | Document18 | Filed10/31/13 | Page1 of 29 |
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| | | | | |
| 1 | ROSEMARIE T. RING (SBN 2 | 220769) | | |
| 2 | MARI OVERBECK (SBN 2617 MUNGER, TOLLES & OLSON | /07) N LLP | | |
| 3 | 560 Mission Street, 27th Floor San Francisco, CA 94105-2907 Telerhanes (415) 512 4000 | 7 | | |
| 4 | Telephone: (415) 512-4000 Facsimile: (415) 512-4077 | | | |
| 5 | Email: rose.ring@mto.com mari.overbeck@mto.com | m | | |
| 6 | ELIZABETH O. GILL (SBN 2 AMERICAN CIVIL LIBERTIE | 18311) Es linion eq | | |
| 7 | OF NORTHERN CALIFORNI 39 Drumm Street | | JUNDATION | |
| 8 | San Francisco, CA 94111 Telephone: (415) 621-2493 | | | |
| 9 | Facsimile: (415) 255-8437 Email: <i>egill@aclunc.org</i> | | | |
| 10 | Attorneys for Plaintiffs | | | |
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| 12 | UNITED STATES DISTRICT COURT | | | |
| 13 | NORTH | ERN DISTRI | CT OF CALIFO | ORNIA |
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| 15 | MARY JENNINGS HEGAR, J HUNT, ALEXANDRA ZOE B | ENNIFER EDELL, | CASE NO. C | 2 12-06005 EMC |
| 16 | COLLÉEN FARRELL, AND S WOMEN'S ACTION NETWO | ERVICE | | NDED COMPLAINT ARATORY AND |
| 17 | Plaintiffs, | | INJUNCTIV | |
| 18 | v. | | | |
| 19 | CHUCK HAGEL, Secretary of | Defense, | | |
| 20 | Defendant. | | | |
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Plaintiffs Mary Jennings Hegar, Jennifer Hunt, Alexandra Zoe Bedell, Colleen Farrell, and Service Women's Action Network allege as follows:

INTRODUCTION

4 1. This case challenges the ongoing categorical exclusion of women from 5 combat positions in the United States military. The Plaintiffs filed their original 6 complaint ("Complaint") in November 2012. The Complaint challenged as 7 unconstitutional the policy instituted in 1994 by the Department of Defense ("DoD") 8 through a directive that excluded Plaintiffs, and all servicewomen, from assignment to 9 units whose primary mission was to engage in direct ground combat (hereinafter "1994 10 directive"). Under the 1994 directive, women were barred from more than 238,000 11 positions across the Armed Forces, including all infantry positions, and from certain 12 military occupational specialties (also known as "MOSs") and training schools. No 13 United States statute required this categorical exclusion of women. Instead, the DoD had 14 itself chosen to close these positions to servicewomen solely on the basis of their gender.

15 2. The DoD has stipulated (Dkt No. 17) that, in January 2013, it announced
16 that it had "rescinded" the 1994 directive that had barred all women from applying for or
17 serving in hundreds of thousands of combat positions in the Armed Forces. Despite the
18 purported rescission of the 1994 directive, however, the DoD has continued its policy and
19 practice of excluding women from applying for or serving in hundreds of
20 combat positions solely because they are women.

3. Specifically, the DoD continues to bar all servicewomen from entire MOSs;
 continues to bar all servicewomen from many all-male units, even if those units have
 positions in specialties that are already open to women; and continues to bar all
 servicewomen from numerous courses, schools, and training programs. The DoD's
 ongoing exclusion of all women from these units, specialties, and schools, solely because
 of their gender and regardless of their abilities, is unconstitutional and has serious, adverse
 consequences for the Plaintiffs in this case.

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Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page3 of 29

1 4. The categorical exclusion of women from combat units, occupational 2 specialties, and schools is based on outdated stereotypes of women and ignores the 3 realities of the modern military and battlefield conditions. Women make up an 4 increasingly significant percentage of the Armed Forces, with more than 280,000 having 5 served in Iraq and Afghanistan alone. The battlefields in Iraq and Afghanistan lack any 6 clear boundaries or front lines, and the demands of these wars on the ground have required 7 participation from troops across the Armed Forces. In addition, the unique circumstances 8 and demands of fighting in Iraq and Afghanistan have led to a greater need for women on 9 the ground. As a result, servicewomen across the Armed Forces, including the Plaintiffs, 10 have risked their lives and continue to risk their lives serving *in combat* on the ground in 11 our nation's active theatres of war.

12 5. Despite its decision to rescind the 1994 directive, the DoD continues to 13 ignore the experience of women who have served in combat in recent years. For example, 14 the DoD recently released implementation plans that suggest it intends to consider the so-15 called "social science impacts" of integrating women into all-male combat arms schools, 16 MOSs, and units, including Special Forces units. The Plaintiffs themselves, and hundreds 17 of thousands of women like them, have served alongside male soldiers in Iraq and 18 Afghanistan with bravery and honor. Many of these servicewomen experienced the kind 19 of bonding with their fellow servicemen that opponents of women's full integration fear 20 their presence in combat units could compromise. These women have proven beyond a 21 shadow of constitutional doubt that women should be allowed to apply for and serve in all 22 MOSs and schools from which they are categorically barred. Nevertheless, the DoD 23 continues to bar all women from applying for and serving in many thousands of positions 24 while it conducts "research" into the purported "social science impacts" of integration.

6. Servicewomen across the Armed Forces, including the Plaintiffs, are
harmed by the DoD's ongoing combat exclusion policy in a variety of ways. Those who
have already served in combat are barred from formal assignment to combat arms
positions for which they have already proven themselves suited, and they are also denied

-2-

FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, CASE NO. C 12-06005 EMC

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page4 of 29

1 the official recognition they need to advance their careers and serve further in combat 2 arms capacities. Women are also prohibited from applying to certain combat arms 3 schools and courses, further limiting their potential for career advancement. The 4 continued exclusion of women from many combat units, and the DoD's stated intention to 5 ignore the real-world battlefield experience of women serving in combat, create and 6 perpetuate a presumption that women *are not* serving in combat, which further 7 disadvantages women compared to men within the military and society, even after they 8 leave the military. This ongoing combat exclusion policy sends a message to the world 9 and to our Armed Forces that women are not capable of serving their country to the same 10 extent as men.

11 7. The U.S. Supreme Court has ruled that governmentally-mandated 12 discrimination based on sex is unconstitutional unless it is supported by an "exceedingly 13 persuasive" justification that is "substantially related" to "important governmental 14 objectives." U.S. v. Virginia, 518 U.S. 515, 533 (1996). Any such justification must be 15 genuine, not hypothetical, and cannot rely on "overbroad generalizations about the different talents, capacities, or preferences of males and females." Id. The DoD's 16 17 ongoing policy and practice of categorically excluding women from certain combat 18 positions, regardless of their individual qualifications and capacities, and irrespective of 19 the past decade of women's combat service in war, do not and cannot meet this exacting 20 standard.

21 8. The DoD's ongoing combat exclusion policy is one of the last vestiges of 22 federal *de jure* discrimination against women. Nearly a century after women first earned 23 the right of suffrage, the DoD's policy and practice still deny women, including the 24 Plaintiffs, a core component of full citizenship: serving on equal footing in the military 25 defense of our nation. Notwithstanding the DoD's rescission of its 1994 directive, its 26 ongoing policy and practice of categorically barring women from serving their country to 27 the best of their ability have never ceased and continue to block the Plaintiffs' efforts to 28 serve in positions for which they are qualified. Plaintiffs therefore respectfully ask this

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| 1 | Court to: (1) declare that the DoD's current policy and practice of excluding women from | | |
| 2 | applying for and serving in positions in the Armed Forces are unconstitutional and violate | | |
| 3 | Plaintiffs' rights to equal protection of the laws under the Due Process Clause of the Fifth | | |
| 4 | Amendment; and (2) require the DoD to allow women to apply for all combat-related | | |
| 5 | positions and schools and to be considered on their individual merit. | | |
| 6 | JURISDICTION | | |
| 7 | 9. This Court has original jurisdiction under 28 U.S.C. § 1331 because | | |
| 8 | Plaintiffs' claims arise from and under the U.S. Constitution, as set forth herein. | | |
| 9 | INTRADISTRICT ASSIGNMENT | | |
| 10 | 10. The challenged policy and practice are enforced, and their impact is felt, | | |
| 11 | throughout the Northern District of California, including in Contra Costa County and | | |
| 12 | Monterey County, where the DoD maintains several bases, such as Camp Parks in Dublin | | |
| 13 | and Fort Hunter Liggett in Monterey County. | | |
| 14 | PARTIES | | |
| 15 | 11. The Plaintiffs are individual servicewomen, each acting in her own | | |
| 16 | individual capacity, and the Service Women's Action Network, a nonprofit organization | | |
| 17 | that supports, defends, and empowers servicewomen and veterans. | | |
| 18 | 12. All of the individual Plaintiffs have served in Afghanistan and/or Iraq. Two | | |
| 19 | were assigned to units in Female Engagement Teams ("FETs") in the Marine Corps. | | |
| 20 | These teams were created by the Marine Corps for the express purpose of allowing female | | |
| 21 | Marines to serve alongside all-male infantry units, with the primary goal of engaging with | | |
| 22 | Afghan civilians, particularly Afghan women. Several of the Plaintiffs went on ground | | |
| 23 | missions with infantry footsoldiers in Afghanistan. Several of the Plaintiffs served | | |
| 24 | alongside, were forward-deployed with, or supervised teams of women who were | | |
| 25 | stationed with and serving with Special Operations forces in austere battlefield conditions. | | |
| 26 | 13. Two of the Plaintiffs were awarded the Purple Heart after being wounded | | |
| 27 | while serving in combat. Two received medals in recognition of their combat service— | | |
| 28 | the Air Force Combat Action Medal and the Army Combat Action Badge. One earned a | | |
| | -4- FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, CASE NO. C 12-06005 EMC | | |

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page6 of 29

1 Distinguished Flying Cross with a Valor Device for extraordinary achievement and 2 heroism while engaging in direct ground fire with the enemy after being wounded when 3 her helicopter was shot down over Afghanistan.

4 **Major Mary Jennings Hegar**

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Plaintiff Major Mary Jennings Hegar is a combat helicopter pilot currently 5 14. 6 serving as an Air Guardsman for the California Air National Guard based in Mountain View, California. She served three tours over two deployments in Afghanistan.

In December of 1999, Major Hegar was commissioned in the Air Force, 15. 8 9 where she served for five years as a maintenance officer. She subsequently spent six years in the Air National Guard, where she trained as a pilot. In her final tour in 10 11 Afghanistan, Major Hegar flew several medevac missions in extremely dangerous combat conditions, taking direct fire on almost a daily basis. 12

16. 13 In order to qualify to fly over enemy territory in Afghanistan, Major Hegar successfully completed a grueling training program called Survival, Evasion, Resistance, 14 and Escape ("SERE") training. SERE training is widely regarded as one of the most 15 physically and mentally demanding forms of training offered to military personnel. To 16 17 complete this training, Major Hegar was placed in command of half of the class participants and was required to hike over mountainous terrain carrying heavy gear, in 18 19 addition to other physically and mentally arduous tasks. Major Hegar also achieved 20 expert marksman status in both of her service weapons (handgun and rifle).

17. 21 As a result of her rescue missions, Major Hegar was involved in ground 22 combat. In July 2009, when she was a Captain, her aircraft was shot down by enemy fire 23 over Afghanistan, as she and her crew were evacuating three injured soldiers. Major 24 Hegar was injured by a bullet that penetrated the helicopter and, once on the ground, she 25 returned fire and successfully completed the rescue mission under fire. As a result of this 26 incident, Major Hegar was awarded the Purple Heart and the Distinguished Flying Cross 27 with a Valor Device, two of the highest decorations possible for a pilot. The citation 28 accompanying her Distinguished Flying Cross emphasized her "outstanding heroism and

-5-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page7 of 29

1 selfless devotion to duty." Within a week of being shot down, Major Hegar and her crew 2 were returned to flying status to resume their medevac missions.

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18. Major Hegar has been forward-deployed with Special Forces units, 4 including Delta Force and Special Forces Operational Detachment-A (known as 5 "SFODA") during her deployments in the Kandahar and Helmand areas of Afghanistan, 6 while stationed on small forward operating bases. At times, she and her crew (all men) were isolated in such locations for up to six weeks at a time with Special Forces groups of 8 about two dozen men, with no other women there, or occasionally one other woman. 9 Despite being stationed in such locations alongside all-male Special Forces units, Major 10 Hegar and her crew were able to function effectively and interact positively with the Special Forces troops.

12 19. Despite Major Hegar's SERE training, her success as a combat pilot in 13 largely all-male units and settings, and her recognized valor in ground combat, Major 14 Hegar is barred categorically by the DoD's current combat exclusion policy and practice 15 from competing for certain combat positions solely because of her gender. If she were not 16 barred from these positions, Major Hegar would seek to cross-train for a ground combat 17 position, which would be advantageous for her career.

18

Staff Sergeant Jennifer Hunt

19 20. Plaintiff Staff Sergeant Jennifer Hunt is a noncommissioned officer in the 20 United States Army Reserves. Staff Sergeant Hunt enlisted in the United States Army 21 Reserves in 2001, in the wake of the September 11 attacks on the United States. She 22 currently serves in the Civil Affairs Military Occupational Specialty.

23

21. Staff Sergeant Hunt deployed to Afghanistan in August 2004 with a unit 24 engaged in provincial reconstruction. In addition to her regular duties as a Civil Affairs 25 Specialist, which involved coordinating civil-military operations, Staff Sergeant Hunt, 26 who then held the rank of Specialist, was called upon to accompany male combat arms 27 soldiers on "door-kicking missions," searching villages for insurgents. During these 28 missions, Staff Sergeant Hunt served, usually as the only woman, alongside male combat

-6-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page8 of 29

arms soldiers; they were dropped off together by helicopter in the mountains, and they wore the same body armor and carried the same weapons. After completing this deployment successfully, Staff Sergeant Hunt returned to the United States in July 2005.

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22. In August 2007, Staff Sergeant Hunt deployed to Iraq with a unit engaged in reconstruction projects. While in Iraq, Staff Sergeant Hunt's Humvee vehicle was hit by an Improvised Explosive Device ("IED"), causing shrapnel injuries to her face, arms, and back. Staff Sergeant Hunt was awarded a Purple Heart in connection with this attack. After completing her deployment, she returned to the United States in May 2008.

9 23. The 1994 directive and the DoD's current combat exclusion policy and 10 practice have prevented and will prevent Staff Sergeant Hunt from serving our nation to 11 the best of her abilities. Although she has served in the same roles as male soldiers, Staff 12 Sergeant Hunt was not officially part of the all-male combat arms units she accompanied 13 on missions in Afghanistan. She did not have the opportunity to train with them, learn 14 their standard operating procedures, acclimate to unit leadership, and obtain mission-15 specific training. As a result, although Staff Sergeant Hunt was able to overcome these 16 disadvantages, she and the combat arms units with which she served were endangered by 17 the operation of the combat exclusion policy.

18 24. In addition, Staff Sergeant Hunt could not and cannot apply to attend 19 leadership schools that are closed to women, and she is categorically excluded from 20 positions that often enhance a soldier's chances for promotion to First Sergeant and 21 Sergeant Major. Staff Sergeant Hunt is interested in competing for opportunities to serve 22 directly with combat units in positions that are currently closed to women, as well as 23 training opportunities that are closed or restricted for women. Together, these effects of 24 the DoD's combat exclusion policies and practices put Staff Sergeant Hunt at a 25 disadvantage in her chances for career progression compared with male soldiers.

26 25. Within the next year, Staff Sergeant Hunt must decide whether to re-enlist
27 for another six years. She is currently investing in her military career by attending an
28 Advanced Leadership Course, which is a school to prepare her for increased

-7-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page9 of 29

1 responsibility, leadership capacity, and promotion opportunities at Fort Knox. Yet the 2 DoD has not made available to Staff Sergeant Hunt or other women important information 3 about which career avenues they will be permitted to compete for, even though men can 4 readily access such information. While some male Civil Affairs Specialists go to Special 5 Forces school and transition into Special Forces – which has historically had a close 6 association with the Civil Affairs and Psychological Operations Command in which Staff 7 Sergeant Hunt has spent her career – the Plaintiffs are informed and believe that women 8 are still not permitted to attend Special Forces school or transition into the relevant 9 Special Forces units. Staff Sergeant Hunt is interested in competing in the Special Forces 10 selection process, but the DoD has not indicated whether the relevant courses and units 11 will ever be opened to women or even when it might make that decision. In the 12 meantime, Staff Sergeant Hunt is blocked, simply because she is a woman, from even 13 *applying* to the school of her choice. These ongoing exclusions harm Staff Sergeant Hunt 14 and make it difficult for her to make informed decisions about her military career.

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Captain Alexandra Zoe Bedell

16 26. Plaintiff Captain Alexandra Zoe Bedell was commissioned as an officer in
17 the Marine Corps in 2007 and assigned to the MOS of Logistics Officer. While serving
18 on active duty, she deployed twice to Afghanistan out of Marine Corps Base Camp
19 Pendleton in California. She is currently a captain in the United States Marine Corps
20 Reserves.

21 27. After commissioning, Captain Bedell graduated with honors from the Basic
22 School, which is the first phase of Marine Corps officer training. This means that she
23 ranked in the top 10 percent of her class of approximately 300 Marines for the twenty-six
24 week course, which includes training on weapons, tactics, leadership, and other skills.

25 28. Although she succeeded in Marine Corps officer training, Captain Bedell
26 was barred, solely because she is a woman, from competing for assignment to a combat
27 arms MOS, such as the infantry. Instead, she became a Logistics Officer, an occupational
28 specialty in the Marine Corps that is open to women. Had combat arms MOSs, including

-8-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page10 of 29

the infantry, been open to women in the Marine Corps, Captain Bedell would have
 pursued them, because she views those jobs as encompassing the core mission of the
 Marine Corps.

29. Captain Bedell first deployed to Afghanistan in 2009 as a lieutenant, where
she served as her unit's Current Operations Officer, overseeing all logistical support for a
Marine Regimental Combat Team. As a collateral duty, she also oversaw the unit's
Female Engagement Teams ("FETs").

30. Captain Bedell deployed again to Afghanistan in 2010, and on this
deployment, she served full-time as the Officer-in-Charge of the First Marine
Expeditionary Force Female Engagement Team, in which capacity she trained and
deployed 46 Marines to serve as FET members in direct support of the division's infantry
regiments and the battalion units underneath it.

31. During both of Captain Bedell's deployments, FET members lived and
worked with the male infantry Marines with whom they served. They lived in the same
conditions and managed the lack of privacy in the combat outposts and small patrol bases
where they were located for extended periods of time. In providing support to the combat
operations of the infantrymen, including participating in daily patrols, FET members wore
the same body armor as the infantrymen, carried the same weapons as the infantrymen,
and, along with infantrymen, regularly encountered ground combat.

20 32. Captain Bedell and her FET Marines served in support of Special Forces 21 units. For example, while serving with Special Forces soldiers in Marja immediately after 22 the invasion of Marja in 2010, Captain Bedell and a handful of other FET Marines 23 patrolled, went on operations, took turns "manning" the guns, and generally worked 24 closely with the small, all-male Special Forces unit in austere conditions without working 25 toilets and regular showers. During Captain Bedell's second deployment, she supervised 26 FET Marines who were stationed with Special Forces soldiers in remote locations. In 27 these situations, the female Marines worked professionally with the all-male units and 28 proved themselves to be valuable additions to such units.

-9-

1 33. The DoD's 1994 directive excluding women from assignment to ground 2 combat units interfered with Captain Bedell's ability as Officer-in-Charge of the FET 3 program to fulfill her mission of providing support to combat and counterinsurgency 4 operations. In Captain Bedell's experience, while the combat commanders on the ground 5 were generally supportive of female Marines and fully appreciated the additional troops, 6 some FET missions were cancelled because higher-ranking officers were concerned that 7 sending women on missions in which they were likely to encounter ground combat could 8 run afoul of the DoD's policy.

9 34. Based on the same concern about violating the DOD's 1994 directive,
10 Marine commanders required all FET members to return (or, in military parlance, "reset")
11 to their main forward operating base (Leatherneck) every 45 days. This artificial and
12 unnecessary maneuver disrupted operations and put both men and women serving in and
13 supporting these units in danger. To accommodate the policy, the female Marines were
14 forced to travel to and from the base on dangerous roads, and they were often taken out of
15 crucial missions, sometimes for a week's time.

35. Captain Bedell left active duty in August 2011 in part because the DoD's
combat exclusion policy restricted her assignments based on her gender and without
regard for her proven ability and performance. In addition, she knew that because of the
DoD's policy, the combat leadership experience she gained during her deployments could
not be considered for promotion decisions in the same way it would be if she were a male
Marine, because "officially" she had never served in a ground combat unit.

36. Captain Bedell continues to be harmed by the DoD's combat exclusion
policy and practice. As a Marine Corps Reservist, Captain Bedell does not drill with a
unit, in part because many Marine Corps Reserve units, including those closest to where
she lives, remain closed to female Marines. Captain Bedell would consider returning to a
more active status if she were not subject to ongoing systematic discrimination, which
ignores the combat leadership experience she gained as a FET leader during her
deployments.

1 First Lieutenant Colleen Farrell

37. At the time the Complaint was filed, Plaintiff Captain Colleen Farrell was
an active duty First Lieutenant in the United States Marine Corps, stationed at Marine
Base Camp Pendleton in California. She was commissioned in 2008 and was assigned the
position of Air Support Control Officer, which is akin to an air traffic controller. Captain
Farrell deployed to Afghanistan in 2010, where she served as team leader of her unit's
FETs.

8 38. Captain Farrell was stationed in Afghanistan from September 2010 until 9 April 2011, during which time she and between 12 and 20 FET members she supervised 10 went on missions and patrols with male infantry Marines, performing outreach with 11 Afghan civilians, particularly Afghan women. Like the infantrymen with whom they 12 served, Captain Farrell and the women in her charge were regularly in danger of drawing 13 enemy fire, being ambushed, or being hit by IEDs. Three teams of women Marines under 14 Captain Farrell's charge were awarded Combat Action Ribbons for receiving and 15 returning fire. In 2012, Captain Farrell served as the Executive Officer (second-in-16 command) for another group of FETs, preparing them for deployment and coordinating 17 with the infantry troops the FETs would be supporting.

18 39. Captain Farrell and the FETs she supervised also worked closely with 19 Marine Corps Special Operations Command ("MARSOC") units. One team of two 20 female Marines that Captain Farrell supervised worked with a Marine battalion landing 21 team and with a Marine Special Operations task force for about three or four months of 22 the deployment. It was not a very large command. They were on a small patrol base and 23 patrolled in austere environments. Captain Farrell and her female Marines got positive 24 feedback and had a good relationship with that unit. The FET played an important role in 25 identifying where IEDs and weapons caches were hidden, thanks to their success in 26 establishing relationships with the local population. Another FET team frequently worked 27 out of an operational post, which is the smallest territory that Marines hold, with no tents, 28 just sleeping on the ground in mud and rain, with a ten- or twelve-man Marine patrol.

-11-

1 40. The 1994 directive made it difficult for Captain Farrell and the women in 2 her charge to perform in their assigned positions. Out of concern about violating DoD 3 policy, Marine commanders required all FET members to return (or, in military parlance, 4 "reset") to their main forward operating base (Leatherneck) every 45 days. This artificial 5 and unnecessary maneuver disrupted operations and put both men and women serving in 6 and supporting these units in danger. To accommodate the policy, the women Marines 7 were forced to travel to and from the base on dangerous roads, and they were often taken out of crucial missions, sometimes for a week's time. 8

9 41. In December 2012, Captain Farrell entered the Marine Corps Reserves, and
10 in January 2013, she was promoted to the rank of Captain. If Captain Farrell were to
11 deploy again, she would be subject to the same or similar interruptions of operations
12 stemming from the current combat exclusion policy and practice.

42. Despite Captain Farrell's training and experience leading teams of Marines
who patrolled with infantry and Special Forces units, if she were called back to active
duty, there is no way for her to resume this work. The Marine Corps no longer has a FET
program and, as a woman, Captain Farrell is categorically excluded from the units that she
and her FET Marines were supporting. There is thus no clear way for her to utilize her
real-world ground combat leadership experience within her official career specialty of Air
Support Control Officer.

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Service Women's Action Network (SWAN)

43. Plaintiff Service Women's Action Network (SWAN) is a nonpartisan,
nonprofit organization that supports, defends, and empowers servicewomen and women
veterans through advocacy initiatives and community programs. Its mission includes
transforming military culture by securing equal opportunity and freedom to serve without
discrimination, harassment, or assault. SWAN also seeks to reform veterans' services to
ensure high quality benefits for women veterans and their families.

44. SWAN's mission and goals are frustrated by the DoD's combat exclusion
policy and practice, which limit women's opportunities for advancement in the military,

-12-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page14 of 29

1 put women serving in ground combat in danger, and continue to have a detrimental effect 2 on many women once they become veterans. Because of the harms caused by both the 3 1994 policy and the current exclusionary policy and practice, SWAN has had to expend 4 and divert its resources to work to ensure that all parts of the military are open to 5 servicewomen and that servicewomen are recognized for their ground combat experience. 6 SWAN conducts public education and advocacy aimed at raising awareness about the 7 inequities and harms to the military caused by the DoD's combat past and current 8 exclusion policy and practice.

9 45. If the DoD ceased categorically to exclude women from combat positions, 10 SWAN could reallocate its resources from working to open all positions in the military to 11 women to advancing its overall mission of promoting and empowering servicewomen, 12 including ending discrimination, harassment, and assault.

13 46. The DoD's decision to rescind its 1994 directive excluding women from 14 assignment to ground combat units has not reduced the work SWAN must do to combat 15 the ill effects of the ongoing exclusion of women from combat positions. On the contrary, 16 SWAN must continue to advocate for the elimination of the actual remaining categorical 17 exclusions and must engage in public education aimed at dispelling the misconception that 18 all combat arms units, schools, and career fields are now open to women.

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Secretary of Defense Chuck Hagel

20 47. Defendant Chuck Hagel is the Secretary of the Department of Defense. He 21 is responsible for the administration and enforcement of the combat exclusion policy and 22 practice and is named in his official capacity only.

23 48. The Secretary of Defense is responsible for the categorical exclusion of 24 women from ground combat positions. The 1994 directive excluding women from 25 assignment to ground combat units was promulgated and signed by the Secretary of 26 Defense, and the Secretary of Defense recently announced its supposed rescission. The Secretary of Defense controls whether, and which, combat positions remain closed to women.

<u>THE ONGOING EXCLUSION OF WOMEN FROM GROUND COMBAT</u> <u>POSITIONS, UNITS, CAREER FIELDS, AND SCHOOLS</u>

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49. For much of our nation's history, women's participation in the Armed 3 4 Forces has been severely limited by law, mirroring the many laws at every level of government that excluded women and limited their opportunities for employment and 5 6 participation in civic life. Despite these legal restrictions, women have always served in 7 the military defense of this country. In the Revolutionary and Civil Wars, women served as nurses, spies, and cooks, and some fought, disguising themselves as men. 8 9 Approximately 34,000 women served in uniform in World War I, mostly as nurses. In World War II, that number increased tenfold to 400,000 women serving in uniform, 10 primarily in separate women's auxiliary and other services. 11

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50. Over time, Congress removed statutory restrictions on women's participation in the Armed Forces and, by the early 1990s, no statute categorically prohibited women from serving in any military position, including combat positions.

15 51. Nevertheless, the DoD adopted a policy and issued a directive in 1994 that
16 categorically excluded women from most combat positions, primarily in the Army and
17 Marine Corps. Despite the DoD's January 2013 decision to rescind the 1994 directive, the
18 exclusionary aspects of that policy remain in effect today. Plaintiffs are informed and
19 believe that under the DoD's current policy and practice, women are barred from being
20 assigned to more than 200,000 positions in units below the brigade level whose primary
21 mission is to engage in direct combat on the ground.

52. As a result of DoD policy, women – as a class and solely because of their
gender – are currently barred from nearly 20 percent of jobs across the active duty force,
including all or nearly all positions in infantry units, armor units, artillery units,
reconnaissance units, Special Forces units, and all other units below the battalion level
that have direct ground combat as a primary mission. Women are also categorically
excluded from combat arms schools, courses, and training programs, such as Ranger
School and Special Forces courses.

53. Despite the DoD's decision to rescind the 1994 combat exclusion directive,
 it has not opened the vast majority of the MOSs, units, fields and schools that were closed
 to women under the combat exclusion policy. Moreover, the Plaintiffs are informed and
 believe that some of these units, positions, fields and schools may remain closed to
 women indefinitely.

6 54. During the summer of 2013, the DoD released implementation plans 7 purporting to explain how the various service branches planned to remove categorical 8 exclusions of women. These plans confirm that such categorical exclusions remain in 9 place and, in some cases, may never be lifted. For example, the Marine Corps plan 10 includes a lengthy list of MOSs and units, totaling many thousands of billets, that are 11 currently closed. The Marine Corps plan also states that while it has opened infantry 12 training schools to women on a trial basis, women Marines who successfully complete the 13 training will *not* be assigned the infantry MOS or allowed to join most infantry units. By 14 contrast, male Marines who complete the same training programs are *automatically* 15 granted the infantry MOS and allowed to join an infantry unit. Put differently, the Marine 16 Corps currently allows women to prove that they are just as qualified as men to serve in 17 an infantry MOS, but it still bars those women from such service because of their gender.

18 55. The Special Operations Command plan similarly demonstrates that the DoD 19 continues to block women from positions for which they are qualified. The plan states 20 that it will "research and analyze the social science impacts" of having women in "small, 21 elite teams that operate in remote, austere environments." In the meantime, many if not 22 all Special Operations units are closed to all servicewomen. The continued exclusion of 23 women from Special Operations affects women throughout the Armed Forces. For 24 example, the Air Force, where women including Plaintiff Major Hegar have long served 25 as combat pilots and where more than 99 percent of positions are open to women, 26 indicated in its implementation plan that it could close Air Force positions and units after 27 considering the "career development implications" of allowing women to enter a job 28 sector where they will not be able to do career-broadening assignments, many of which

-15-

are in the Special Operations Forces. The Air Force, and perhaps other branches, plan to
 "avoid assigning women to career fields where career progression/upward mobility is
 restricted" by ongoing Special Operations exclusion policies.

- 4 56. Neither the implementation plans nor any other actions of the DoD 5 acknowledge that the DoD already has a great deal of information about how women 6 work with small ground combat and Special Operations teams, based on the experiences 7 of the Plaintiffs and many other servicewomen who deployed to Iraq and Afghanistan 8 over the past twelve years in capacities that include but are not limited to Female 9 Engagement Teams and other programs in which women worked with all-male combat 10 units and Special Operations units, such as Cultural Support Teams, the Lioness program, 11 and the attachment of women to ground combat units.
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<u>THE DOD'S EXCLUSIONARY POLICY AND PRACTICE HARM</u> <u>SERVICEWOMEN, INCLUDING THE PLAINTIFFS, IN SIGNIFICANT WAYS</u>

14 57. The DoD's continued policy and practice of excluding women categorically
15 from combat positions, career specialties, and schools harm the individual Plaintiffs,
16 SWAN, and thousands of servicewomen in a variety of ways, including by denying them
17 opportunities, training, and recognition during active service, and benefits and recognition
18 after they have retired from service.

19 58. The DoD excludes women, solely because they are women and regardless of 20 their individual qualifications and capacities, from many thousands of positions across the 21 Armed Forces and from various MOSs and training schools. These "closed" positions and 22 career specialties are prestigious because they are viewed by many in both the military and the community at large as encompassing the core mission of the Armed Forces. The 23 24 ongoing exclusion of women from some units and positions also has ripple effects, which 25 the DoD has acknowledged in the recent implementation plans, that harm women's career 26 progression, because they are deprived of access to the same range of career-broadening 27 assignments and schools that their male counterparts have.

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1 59. In addition to explicitly prohibiting women from serving in certain positions 2 and career specialties, the DoD's current exclusionary policies put servicewomen at a 3 disadvantage in the promotion process, even within career specialties that are open to 4 women. Formal assignment to combat arms units and positions is an important factor in 5 promotion to leadership positions in the officer corps and among enlisted personnel, 6 particularly in the Army and the Marine Corps. For example, more than 80 percent of 7 general officers in the Army came from the combat arms, from which women are largely 8 excluded. Chances for promotion to senior enlisted positions are likewise enhanced for 9 those who have served in combat arms positions and career specialties. Further, even in 10 open specialties, servicewomen are prevented from being assigned to as many units as 11 their male counterparts, and these restrictions can limit their ability to gain career-12 broadening assignments and attend leadership and other schools. The DoD's combat 13 exclusion policy and practice thus serve as a structural barrier to the advancement of 14 women within the Armed Forces.

15 60. Even servicewomen who have engaged in ground combat in Iraq and 16 Afghanistan have routinely been denied combat credit for purposes of promotion. For 17 men, ground combat experience is a substantial factor in promotion to leadership 18 positions. By contrast, a woman's combat experience is not recognized as such, because 19 she is only "attached" but not "assigned" to ground combat units, or she commands teams that serve "in support of" but are not "part of" ground combat units, or her service was a 20 21 "temporary duty" not within her primary MOS. For some servicewomen, such as Staff 22 Sergeant Jennifer Hunt, their combat service conducting missions with infantry troops had 23 no formal designation at all. For others, such as Captain Alexandra Zoe Bedell and 24 Captain Colleen Farrell, their combat service leading FETs took place entirely outside of 25 their official career specialties. Because of the DoD's combat exclusion policy and 26 practice, the combat service of these and many other women cannot be given official 27 recognition within their career fields and therefore cannot be considered for promotion 28 decisions in the same way it would be for the men in the all-male units they worked with.

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1 61. The DoD's combat exclusion policies also deprive women of combat 2 training opportunities and the benefits of such training. Women serving in combat zones, 3 such as Staff Sergeant Hunt, are often trained separately from the units they serve with, 4 which requires them to learn the standard operating procedures of their units on their own 5 and in a much shorter time frame than men in the same unit, often only a few days. These 6 women, and others who wish to serve in combat, are also categorically barred from 7 combat leadership schools, or are put at a disadvantage in competing for limited space in 8 these schools, because servicemembers coming from combat arms units or positions are 9 preferred. Women who have managed to receive combat training are also often harmed 10 because despite the training and experience of these women, the exclusionary policy and 11 practice lead some field commanders to assume that women cannot have such training or 12 experience and thus cannot be qualified to conduct missions where combat scenarios are 13 likely. For example, Major Hegar has repeatedly encountered, and had to refute, 14 impressions that women cannot fly combat aircraft.

15 62. The DoD's exclusionary policy and practice also make it difficult for
16 women to perform in their assigned positions. In the case of the Marine Corps FETs,
17 discussed above, missions were sometimes delayed, interrupted, and even cancelled
18 because commanders in the field were unsure how to interpret the 1994 directive. For
19 example, FETs were required to leave their combat outposts every 45 days and return to
20 main operating bases, resulting in a disruption in operations and potentially endangering
21 both the servicewomen and their missions.

63. In addition to these harms, the DoD's exclusionary policy and practice
create the false impression that women are not capable of performing in positions viewed
as central to the core mission of the Armed Forces. Women still cannot be assigned to
many combat arms units and cannot enter certain combat arms MOSs. Instead, they are
limited to positions that operate "in support of" or "attached to" combat arms units, even
though these women perform the same functions as men in those units. The effect of the
policy and practice is to relegate women, literally and figuratively, to a "supporting role"

-18-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page20 of 29

in our Armed Forces based on stereotypes about women and assumptions about battlefield
conditions that do not reflect the reality that women, including the individual Plaintiffs,
are already serving in combat situations, and doing so with distinction. Moreover, as the
DoD has itself admitted, its exclusionary policy and practice create separate classes of
military personnel, which fosters an environment in which sexual harassment and sexual
assault are more likely to occur.

64. The exclusion of women from many of the pathways to military leadership
affects women both during and after their military careers. Success in the military often
translates into success in business or other civilian fields, especially for those recruits who
lack access to higher education or well-paying jobs. Indeed, the Army and the Marine
Corps use this fact in advertisements targeting both men and women. But the truth is that,
because so many combat positions are closed to women, promises of leadership
experience and career advancement ring hollow.

14 65. For example, the Marine Corps has run advertising depicting a woman 15 commanding a group of men, with the tag line "There are no female Marines. Only 16 Marines." Douglas Quenqua, Sending in the Marines (To Recruit Women), N.Y. Times, 17 April 21, 2008. According to the advertising executive responsible for the ad campaign, 18 "[t]he message is that the Marine Corps offers a unique opportunity to earn that title 19 [commander] and be shoulder to shoulder with your male counterparts.... That's an 20 important aspect for the young women seeking that challenge." Id. A more accurate 21 tagline for this ad would have been "There are no female Marines assigned to certain 22 ground combat positions and MOSs. Only male Marines. You aren't allowed to lead men 23 into battle, and if you do, you will not receive credit for it and your careers will suffer as a 24 result."

66. In addition, women veterans have been harmed and continue to be harmed
by the DoD's exclusionary policy and practice. As a result of this policy and practice,
women have faced challenges in obtaining benefits and treatment for combat-related

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stress, among other benefits, because those processing veterans' claims do not believe that
 women can be "in combat."

3 67. Each of the individual Plaintiffs has suffered and will continue to suffer
4 harm as a result of the DoD's exclusionary policy and practice, as alleged herein.

5 The DoD's exclusionary policy and practice will also continue to deprive 68. 6 servicewomen of full and equal recognition of their combat leadership and experiences. 7 For example, the Special Operations Command plan states that it will study the effects of 8 having women serve in austere environments with small teams. The Marine Corps plan 9 describes a series of trials and experiments to study whether and how women can work 10 within all-male combat units without affecting the ability of male soldiers to bond with 11 one another. Neither plan mentions the fact that the Plaintiffs and many other 12 servicewomen served alongside Special Forces, Marine infantry units, and other small 13 combat teams in actual battlefield conditions, as previously described in ¶¶ 15-42. By 14 claiming that the integration of women into small ground combat teams and missions is a 15 brand-new experiment, rather than the culmination of two wars' worth of hard-fought 16 experience, the DoD's current policy and practice diminish, and in many instances negate, 17 the actual experiences of the individual Plaintiffs and other battle-tested servicewomen in 18 that they communicate both to the military and to the rest of the world that it is an open 19 question as to whether women can serve in the very conditions that the individual 20 Plaintiffs and other servicewomen have served. This again perpetuates a culture in the 21 military in which women are viewed as second class to the men they have served 22 alongside.

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THE DOD'S CURRENT EXCLUSIONARY POLICY AND PRACTICE ARE NOT JUSTIFIED BY ANY IMPORTANT GOVERNMENTAL OBJECTIVE

69. The DoD's exclusionary policy and practice are not supported by an
"exceedingly persuasive" justification that is substantially related to "important
governmental objectives." *U.S. v. Virginia*, 518 U.S. at 533. Historically, the exclusion
of women from combat positions, careers, and schools was based on the presumption that

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Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page22 of 29

1 no woman had the necessary physical strength and mental toughness required to serve in 2 combat. Yet each of the individual Plaintiffs in this action has demonstrated these 3 qualities while serving in combat. Currently, the DoD appears to base its ongoing 4 exclusionary policy and practice in part on a purported lack of information about how the 5 presence of women would affect combat units conducting missions in rigorous conditions. 6 Yet each of the individual Plaintiffs in this action has a wealth of wartime experience 7 either conducting missions with such teams, leading other women serving in close 8 quarters with combat and Special Operations teams, or both. As a result of the DoD's 9 current exclusionary policy and practice, however, the service and sacrifice of these 10 women have not been and will not be fully recognized because of, and only because of, 11 their gender.

12 70. The Plaintiffs are not alone in suffering these harms. Hundreds of 13 thousands of women have served in the Armed Forces, including more than 280,000 in the 14 Iraq and Afghanistan conflicts. Women currently constitute 14.5 percent of the 1.4 15 million active military personnel, and 20 percent of new recruits. Of the women who 16 have been deployed since September 11, 2001, 85 percent reported serving in a combat 17 zone or in an area where they drew imminent danger pay or hostile fire pay, and nearly 18 half reported being involved in combat operations. Many of those women have served in 19 combat with distinction. Many have gone on missions or been stationed in austere, 20 battlefield environments with small groups of combat arms and Special Operations 21 soldiers and Marines. But they have been deprived of the training, opportunities, 22 assignments, and recognition they deserve because, under the 1994 directive, they cannot 23 "officially" be assigned or admitted to many ground combat units, occupational 24 specialties, courses, and schools.

The DoD appears to take the position that while the elimination of
categorical, gender-based exclusionary assignment policy and practice may be a
worthwhile goal, further research is required before actually mandating that its
subdivisions open all schools, MOSs, and units to qualified women. Such an argument

FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, CASE NO. C 12-06005 EMC

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Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page23 of 29

can no longer justify the wholesale exclusion of women, if it ever could. The DoD has
been on notice for decades that it must have an exceedingly persuasive justification for
any categorical exclusion based on sex and that the justification must be substantially
related to an important governmental objective. Even if there existed, in the past, such a
justification, the realities of the modern military and battlefield, and particularly the
experience of women serving in combat in two long wars in Iraq and Afghanistan, have
eliminated it.

8 72. The DoD's purported concerns about the possible effects of integrating 9 women on "unit cohesion" certainly cannot warrant the continued exclusion of women 10 from units and career fields. For example, the Marine Corps implementation plan states 11 explicitly that the Marines intend to consider whether allowing women into closed MOSs 12 will impact "unit cohesion." That hoary phase has long been employed in attempts to 13 justify discrimination against African-American servicemembers, openly gay and lesbian 14 servicemembers, and women. For example, Army Chief of Staff Omar Bradley 15 contended in 1949 (in a formal written statement to a Presidential Commission) that the 16 integration of African-American soldiers into military units "might seriously affect morale 17 and thus affect battle efficiency," with "big problems" likely to arise "in living quarters" 18 and social gatherings." Maj. Laura R. Kesler, Serving with Integrity: The Rationale for 19 the Repeal of "Don't Ask, Don't Tell" and Its Ban on Acknowledged Homosexuals in the 20 Armed Forces, 203 Mil. L. Rev. 284, 346 (2010). Congress embraced the same reasoning 21 with respect to openly gay and lesbian soldiers in the National Defense Authorization Act 22 of 1994, which asserted that allowing gay servicemembers "would create an unacceptable 23 risk to the high standards of morale, good order and discipline, and unit cohesion that are 24 the essence of military capability." National Defense Authorization Act for Fiscal Year 25 1994, Pub. L. No. 103-160, § 571, 107 Stat. 1547, 1670 (1993) (codified at 10 U.S.C. § 26 654 (2000)). That year, the Army made the same argument in reaffirming its longstanding 27 opposition to the full integration of servicewomen in combat units. The Army explained 28 that the presence of women would inhibit "bonding and unit cohesion," which are "best

-22-

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page24 of 29

1 developed in a single gender all male environment." Carla Crandall, *The Effects of* 2 Repealing Don't Ask, Don't Tell: Is the Combat Exclusion the Next Casualty in the March 3 *Toward Integration*?, 10 Geo. J. L. & Pub. Pol'y 15, 30 (2012). These arguments have 4 been made for more than 150 years to prevent women from obtaining educational and 5 employment opportunities. See, e.g., Virginia, 518 U.S. at 542-44 (pointing out that 6 "women seeking careers in policing encountered resistance based on fears that their 7 presence would 'undermine male solidarity.'") The DoD's purported concerns about 8 "unit cohesion" are based on fixed notions concerning the roles and preferences of males 9 and females that cannot and do not justify categorical gender-based exclusions from 10 military service.

The DoD's exclusionary policy and practice are also not justified by broad
generalizations about "military effectiveness" or "force readiness." On the contrary, far
from advancing these objectives, current policy and practice undermine them, placing
additional strain on already overburdened men and women serving in our Armed Forces.

15 74. The DoD's exclusionary policy and practice limit recruitment of the best
16 talent because women considering a military career know they will be barred from
17 positions viewed as necessary to the core mission of the Armed Forces and career
18 advancement. They are shut out of prestigious schools and courses, critical MOSs, and
19 career-broadening assignments. Given that recruitment is an issue faced by the Armed
20 Forces today, this limitation clearly impedes military effectiveness.

21 75. For women already serving in the Armed Forces whose career goals and 22 advancement have been and will be limited by the DoD's exclusionary policy and 23 practice, the policy and practice prevent retention of the best talent and of experienced 24 leaders, as evidenced by the choice of individual Plaintiffs in this action to leave active 25 duty for the reserves. These Plaintiffs, like many of their fellow servicewomen who are 26 being pushed out of the Armed Forces by the effects of the DoD's exclusionary policy and 27 practice, are decorated servicewomen with proven track records in combat and combat 28 leadership. Other servicewomen, like Plaintiff Staff Sergeant Jennifer Hunt, are deprived

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by the DoD's policy and practice of the information they need to make re-enlistment and
 other military career decisions, because they still do not know whether or when certain
 schools and units will be opened to qualified women.

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76. The DoD's exclusionary policy and practice also prevent the full development and utilization of the skills and talents of servicemembers, because women are barred from certain training programs and courses and because commanders cannot "officially" assign women to closed positions for which they are otherwise qualified. This ties commanders' hands on the ground by limiting the pool of talent from which they can draw when assembling teams for missions.

10 The DoD's exclusionary policy and practice cannot be justified on the 77. 11 ground that combat takes place well forward on the battlefield, for the asymmetric nature 12 of modern warfare has rendered such notions obsolete. Some women have reported being 13 told that they cannot go on night-time missions because those constitute "combat." Others 14 have been prevented by commanders from sitting in the front cars of a convoy, on the 15 theory that those are most likely to hit IEDs. Still others are told they cannot be gunners 16 on vehicles, or that they should wait until after the beginning of a raid to go in. Similar 17 irrational exclusions occur in the training arena; women have been shut out of all-male 18 courses even when those courses are relevant to the jobs they are being deployed to 19 accomplish. This arbitrary and inconsistent application of the DoD's policy and practice 20 has led to confusion and disruptions in operations.

78. The practice of "attaching" women to combat arms units, or creating
temporary teams that work "in support of" combat arms units, rather than assigning
women to the units directly, also disrupts operations and comes with its own dangers. The
women who are sent to patrol with combat arms units frequently do not train with these
units or deploy with them, and therefore must quickly learn that individual unit's mode of
operating and communicating once in the field.

27 79. The Plaintiffs who were in charge of or participated in FETs report that
28 members of the infantry and other combat battalions they supported frequently were as

Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page26 of 29

concerned as they were by the disruptions in operations caused by the combat exclusion
 policy. The FETs, for example, were integral to the combat arms units they patrolled
 with, and the policy's mandate of pulling the women out of missions and requiring them
 to "reset," or return to, the forward operating base every 45 days interrupted and interfered
 with combat operations.

6 80. The DoD's exclusionary policy and practice have also resulted in women's 7 combat service being hidden from official consideration, ignored by DoD decisionmakers, 8 and conducted under unofficial auspices and temporary programs like FET, Cultural 9 Support Teams, and other temporary duty assignments. This denial of women's combat 10 service not only harms our military's effectiveness, but also allows the DoD now to assert 11 that it must take time to study the possible effects on "unit cohesion" from the presence of 12 women alongside male soldiers. Embarking upon research as though the slate were blank 13 will further contribute to the loss of an entire generation of women, like the Plaintiffs, 14 who have actual on-the-ground experience in combat. Our Armed Forces will lose not 15 only talented leaders, soldiers, and Marines, but the experience and lessons they and their 16 peers learned from years of warfighting.

17 81. For all of the foregoing reasons, the DoD's categorical exclusion of the
18 individual Plaintiffs and all women from many thousands of ground combat positions,
19 units, MOSs, and training opportunities, regardless of their abilities, is not and cannot be
20 justified by generalized concerns about "military effectiveness."

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FIRST CLAIM FOR RELIEF DENIAL OF EQUAL PROTECTION UNDER THE FIFTH AMENDMENT

82. Under the DoD's existing policy and practice, women are categorically
excluded from assignment to many units whose primary mission is to engage in direct
combat on the ground in the Armed Forces. They are also excluded from entire Military
Occupational Specialties, schools, courses, and thousands of positions across the Armed
Forces.

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| | Case3:12 | 2-cv-06005-EMC Document18 Filed10/31/13 Page27 of 29 | | | |
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| 1 | 83. | The challenged exclusion is based solely on sex and is not justified by any | | | |
| 2 | important governmental objective. | | | | |
| 3 | 84. | As set forth in this Complaint, the Plaintiffs are each harmed by the DoD's | | | |
| 4 | policy and p | practice challenged in this case. | | | |
| 5 | 85. | The challenged policy and practice therefore violate the Plaintiffs' rights to | | | |
| 6 | the equal protection of the law, as secured by the Fifth Amendment of the Constitution. | | | | |
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| | | -26- FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, CASE NO. C 12-06005 EMC | | | |

| | Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page28 of 29 | | | | | |
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| 1 | PRAYER FOR RELIEF | | | | | |
| 2 | WHEREFORE, the Plaintiffs pray for judgment as follows: | | | | | |
| 3 | 1. Plaintiffs respectfully request that this Court, pursuant to 28 U.S.C. § 2201, | | | | | |
| 4 | enter a declaratory judgment stating that the DoD's exclusionary policy and practice | | | | | |
| 5 | violate the Plaintiffs' rights to the equal protection of the laws under the Fifth | | | | | |
| 6 | Amendment; | | | | | |
| 7 | 2. Plaintiffs respectfully request that this Court enter an order: (1) enjoining | | | | | |
| 8 | Defendant from enforcing or applying its gender-based exclusionary policy and practice; | | | | | |
| 9 | and (2) requiring the DoD to allow women to apply for all combat-related positions and | | | | | |
| 10 | schools and to be considered on their individual merit; | | | | | |
| 11 | 3. Plaintiffs respectfully request costs of suit, including reasonable attorneys' | | | | | |
| 12 | fees; and | | | | | |
| 13 | 4. Plaintiffs respectfully request all further relief to which they may be justly | | | | | |
| 14 | entitled. | | | | | |
| 15 | DATED: October 31, 2013 MUNGER, TOLLES & OLSON LLP | | | | | |
| 16 | | | | | | |
| 17 | By <i>/s/ Rosemarie T. Ring</i> | | | | | |
| 18 | ROSEMARIE T. RING | | | | | |
| 19 | Attorneys for Plaintiffs MARY JENNINGS HEGAR, JENNIFER | | | | | |
| 20 | HUNT, ALEXANDRA ZOE BEDELL, COLLEEN FARRELL, AND SERVICE | | | | | |
| 21 | WOMEN'S ACTION NETWORK | | | | | |
| 22 | Additional Counsel: | | | | | |
| 23 | STEVEN M. PERRY (SBN 106154) MUNGER, TOLLES & OLSON LLP 255 South Crond Asserve 25th Floor | | | | | |
| 24 | 355 South Grand Avenue, 35th Floor Los Angeles, CA 90071-1560 | | | | | |
| 25 | Telephone: (213) 683-9100 Facsimile: (213) 687-3702 Email: staura compared and some | | | | | |
| 26 | Email: steven.perry@mto.com | | | | | |
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| | Case3:12-cv-06005-EMC Document18 Filed10/31/13 Page29 of 29 |
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| | |
| 1 | LENORA M. LAPIDUS [pro hac vice] |
| 2 | LENORA M. LAPIDUS [pro hac vice] ARIELA MIGDAL [pro hac vice] AMERICAN CIVIL LIBERTIES UNION FOUNDATION WOMEN'S RIGHTS PROJECT |
| 3 | 125 Broad Street, 18th Floor New York, NY 10004 |
| 4 | Telephone: (212) 549-2668 Facsimile: (212) 549-2580 |
| 5 | Email: <i>llapidus@aclu.org</i> Email: <i>amigdal@aclu.org</i> |
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| | -28- FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, CASE NO. C 12-06005 EMC |